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COMOR General file

COMOR-D-7/41

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29 October, 1965

MEMORANDUM FOR: Committee on Overhead Reconnaissance

SUBJECT: Manual for Sanitization, Decontrol,
and Downgrading

REFERENCES: a. COMOR-D-7/1.
b. COMOR-D-7/29.
c. COMOR-M-337, paragraph 32

1. Attached is a revision of reference a. It does not contain instructions covering sanitization, decontrol, and downgrading of SIGINT [redacted] These will be published later as annexes H and I respectively.

2. The attached is designed primarily to provide those responsible for sanitization, decontrol, and downgrading with a statement of policy and instructions tailored to the various processes involved. The annexes are therefore divided and published as follows:

- A. Sanitization of Photography in the TALENT Control System.
- B. Decontrol of Photography in the TALENT Control System.
- C. Sanitization of TALENT Controlled Information for Use in Intelligence and Targeting Publications.

- E. Sanitization of TALENT Controlled Information for Use in Maps, Charts, Geodetic, and Related Products.
- F. Sanitization of TALENT Controlled Information for Use in U.S. Series 200 Air Target Chart.
- G. Sanitization of TALENT Controlled Information for Use in Air Target Mosaics and Tactical Target Illustration Cartographic Overprints.

3. COMOR invites your attention to reference b which was approved by COMOR in July 1964 and forwarded to the Board through the

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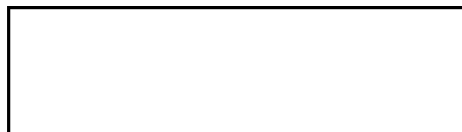
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IBSEC which also approved this document. Reference b should be regarded as a summary of the research conducted by the Sanitization and Decontrol Working Group of COMOR in laying the groundwork for a revision of reference a. It should also be noted that the general policies stated therein have been followed in compiling the revised sanitization manual. The "recommendations" appearing between pages 12 and 21 have been superseded by the revised manual.

4. It is planned that the sections on decontrol appearing on pages 27, 28, and 29 of reference b will be revised and published as a guide to COMOR in identifying circumstances or situations affecting decontrol. These sections are pertinent to actions heretofore published in the COMOR-D-22 and 34 series.

5. Reference c constitutes COMOR authority for the revised manual while noting that State and Army requested that their abstention to the approval be made a matter of record. Their abstention is based on the relationship of the need for a manual to their position on a relaxation of controls and possible abolition of the TALENT system insofar as it applies to present overhead reconnaissance capabilities.





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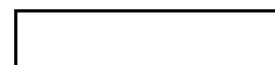
Committee on Overhead Reconnaissance

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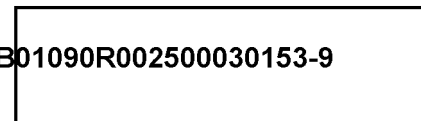
Annexes A, B, C, D, E, F, and G.

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GENERAL

I. Authority

A. The Director of Central Intelligence (DCI), in consultation with the United States Intelligence Board (USIB), is responsible for the protection and control of TALENT and related materials. This manual is issued under this authority.

B. The Senior Intelligence Officer of each USIB agency, including the military departments, will be responsible for the implementation of the policies and procedures outlined herein. This responsibility may be further delegated, as necessary, to the Senior Intelligence Officer of departments, agencies, and commands participating in the TALENT program.

C. The implementation of this manual will be subject to inspection and review by the Director of Central Intelligence, or his designee, in cooperation with the participating agencies.

II. Purpose

A. To prescribe principles governing the sanitization, downgrading, and decontrol of TALENT controlled materials.

B. To define procedures whereby TALENT controlled materials may be used outside the TALENT Control System.

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C. To facilitate the maximum use of TALENT materials outside the TALENT Control System consistent with source security and the highest national interest of the United States.

III. Applicability

A. This manual is applicable to all USIB agencies, departments, military commands, and other activities to whom implementation authority has been delegated.

B. As used in this manual, the term "TALENT" applies equally to TALENT and KEYHOLE materials, unless otherwise noted. When it is necessary to handle TALENT and KEYHOLE material separately, this will be indicated by using the codeword CHESS in the case of TALENT material and RUFF, DAFF, and ZARF to identify separate handling for KEYHOLE.

IV. Sanitization Policy

A. Various techniques and procedures, as outlined in the annexes, will be used to sanitize TALENT controlled materials for release outside the system in order to assure that the compromise of one method will not reveal the scope of the TALENT protected programs.

B. All sanitization processes, as outlined in the annexes hereto, will be accomplished by TALENT cleared personnel in TALENT secure areas.

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C. Sanitization of TALENT controlled materials will be accomplished in a manner which will effectively conceal the qualitative and quantitative capability of overhead reconnaissance collection systems.

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F. In the event the TALENT information contained in a multiple codeword report (i.e., one containing TALENT and information derived from other security systems) is sanitized, the resulting product must bear the classification and controls which apply to the other security system or systems unless released therefrom by the appropriate controlling authority.

G. All classified materials incorporating sanitized TALENT information will bear the statement "GROUP 1 - Excluded from automatic downgrading and declassification."

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~~TOP SECRET~~V. Decontrol Policy

A. Under certain circumstances the decontrol of TALENT material may be authorized.

B. When decontrol of TALENT materials is authorized, specific instructions will be provided for the classification, titling, and handling of the resultant product.

C. In each instance TALENT acquired materials will be maintained in the TALENT Control System until release is authorized by the USIB.

VI. Downgrading Policy

A. In conjunction with the decontrol policy, the downgrading of the security classification of TALENT derived information may be authorized.

B. Specific instructions will be issued by the COMOR in each instance when downgrading is authorized.

VII. Declassification Policy

Declassification of TALENT derived information may be authorized by the USIB when deemed appropriate to the highest national interest. ✓

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~~TOP SECRET~~VIII. Contractor Access

Classified materials containing sanitized TALENT information may not be released to contractor personnel without the prior approval of the Senior Intelligence Officer of the appropriate USIB agency or military department. Such materials will bear the controlled dissemination caveat.

IX. Annexes

The annexes attached hereto prescribe the principles governing the sanitization, downgrading, or decontrol of TALENT materials. The rules and procedures apply specifically and only to the individual annexes involved.

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Annex A

SANITIZATION OF PHOTOGRAPHY IN THE TALENT CONTROL SYSTEM

I. Policy

- A. TALENT controlled CHESS photography may be sanitized in accordance with the provisions of this Annex.
- B. RUFF and DAFF photography may be sanitized only as approved by COMOR. Instructions as to scope of authority will be provided when such sanitization is authorized.

II. Responsibilities

The Senior Intelligence Officer of the agency accomplishing the sanitization will insure that the procedures outlined below are fully complied with.

III. General Procedures

- A. The sanitization of all CHESS photography will be accomplished in TALENT secure areas.
- B. The entire frame of photography may not be sanitized unless specifically approved by COMOR.
- C. The photography will be altered by enlargement or reduction of a portion of the photography and the removal of the original fiducial marks.

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Annex B

DECONTROL OF PHOTOGRAPHY IN THE TALENT CONTROL SYSTEM

I. Policy

Photography in the TALENT Control System may not be decontrolled except as approved by the COMOR.

II. Responsibilities

The Senior Intelligence Officer of the agency accomplishing the decontrol will insure that the procedures outlined below and subsequently provided are fully complied with.

III. General Procedures

A. The decontrol of TALENT controlled photography will be accomplished in TALENT secure areas.

B. When decontrol of TALENT photography is authorized, specific instructions will be provided concerning the scope of authorization and procedures to be implemented.

IV. Classification and Control

When decontrol of TALENT photography is authorized, specific classification and control to be applied to the resultant product will be provided. ✓

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Annex C

explained as an intelligence assumption or conclusion logically derived from non-TALENT evidence.

E. The provisions of the Annex do not apply to ZARF materials.

II. Responsibility

The Senior Intelligence Officer of the agency utilizing TALENT controlled materials in the production of approved targeting publications and other ad hoc publications and studies will insure full compliance with the procedures outlined herein.

III. Applicability

A. Organizations participating in the TALENT Control System may use TALENT information, sanitized in accordance with the provisions of this Annex, in the production of intelligence and targeting publications and compilations such as those listed in Appendix I.

B. Questions pertaining to the applicability of this Annex to specific studies, reports, documents, etc., and the dissemination of same should be referred through channels to the COMOR for resolution.

IV. General Procedures

A. Information derived from TALENT controlled materials will be sanitized in accordance with the provisions of the successive paragraphs.

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B. Sanitization of TALENT information will be accomplished in TALENT secure areas by appropriately cleared personnel.

C. Sanitized materials will be prepared in such a manner that the blending of TALENT and non-TALENT information, both in amount and quality, will effectively conceal the TALENT source and programs.

D. CHESS photography sanitized in accordance with Annex A may be included in publications produced in accordance with this Annex. RUFF and DAFF photography will not be incorporated in intelligence and targeting publications unless specifically approved by COMOR.

V. Sanitization Criteria

A. Sanitization of TALENT derived information concerning physical objects or features that are less than in size will be accomplished as follows:

1. TALENT sources used, applicable cover references, the information to be sanitized in the form in which it will be released, and the justification for the release will be provided to the sanitization authority for release approval. Information may not be sanitized in a manner which indicates a precision

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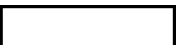


2. The completed sanitization will be reviewed to determine that the data to be released will not compromise the TALENT source or program. Upon approval by the Senior Intelligence Officer (or designated authority), the sanitized information may be physically removed from the TALENT secure area by TALENT cleared personnel and made available to non-TALENT cleared personnel for use in the publications listed in Appendix I and other ad hoc publications as they are approved.

3. Date of information for sanitized materials will be limited to month and year (e. g. , June 1965).

B. Sanitization of TALENT derived information concerning physical

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objects or features greater than  in size, or linear features that are

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may be physically removed from the TALENT secure area by TALENT cleared personnel and made available to non-TALENT cleared personnel for use in approved publications.

6. Date of information of sanitized materials will be limited to month and year (e. g., June 1965).

VI. Sanitization of TALENT Information for Inclusion in the TDI or BE

A. Targets identified on TALENT photography may be released into the TDIs and BE without further justification or sanitization action. Limitations on such release are as follows:

1. Information so released is limited to that specific intelligence required to make a complete line entry in the TDI or BE.

2. Information to be added to the TDI will be released in small increments with not more than six items per TDI category in any 24-hour period.

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VII. Sanitization by Issuance of Situation Summary (SitSum)

Under certain circumstances, as determined by COMOR, it is in the best interest of the U.S. Government to release promptly at SECRET classification certain information derived from CHESS photography. This is accomplished as follows:

A. Immediately after the issuance of an IPIR at the TOP SECRET CHESS classification, the photo interpretation center responsible for preparation of the IPIR will issue at the SECRET level in cable form for a "Situation Summary."

B. Each SitSum will be introduced by the following statement: "This is a Situation Summary of developments in () as of (five day spread) (month) (year). The following information is a collection from a number of highly reliable sources." A brief readout of each target will make up the body of the summary.

C. No reference shall be made to source, type of source, or actual date of acquisition of the information. In order not to reveal the source, the use of PI terminology will be avoided.

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VIII. Classification and Control

Documents containing TALENT information sanitized in accordance with the provisions of this Annex and listed in Appendix I shall be classified and controlled as follows:

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"This document was released under the authority of USIB per DCID 1/7 for targeting and operational planning purposes. Its contents will not be used for the preparation of widely circulated news media such as Intelligence Digests, Current Intelligence Bulletins, etc., which are designed to provide general information to a variety of consumers."

B. The following publications shall be classified no lower than SECRET:

1. Situation Summaries (SitSums)

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Annex E

Annex E

SANITIZATION OF TALENT CONTROLLED
INFORMATION FOR USE IN MAPS, CHARTS,
GEODETIC, AND RELATED PRODUCTS

I. Policy

TALENT information may be used in the production of maps, charts, geodetic, and related products in accordance with the procedures contained in this Annex.

II. Responsibility

The Senior Intelligence Officer of the agency utilizing TALENT controlled materials in the production of maps, charts, geodetic, and related products will insure full compliance with the procedures outlined below:

III. Applicability

The provisions of this Annex apply to maps, charts, geodetic, and all related products except target materials.

IV. Procedures

A. Maps, charts, geodetic, and related materials incorporating TALENT information will be compiled in TALENT secure areas by appropriately cleared personnel.

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B. Compilations and revision overlays derived from TALENT sources may be released to non-TALENT secure areas for color separation and reproduction and other processing provided they meet the requirements of this Annex and there is no reference to the source used.

C. Maps, charts, geodetic, and related products incorporating TALENT controlled information will conform in general format, style, specifications, and detail to those prepared from non-TALENT materials. Information from TALENT sources may be depicted and positioned as accurately as the scale and purpose of the map requires or the quality of the photography permits. No information from KEYHOLE sources should be included concerning physical objects or features

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D. Maps and charts incorporating TALENT sources will not indicate the date, nature, or reliability of any specific sources used in compilation. If the existing series derived from non-TALENT sources

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Annex F

SANITIZATION OF TALENT CONTROLLED
INFORMATION FOR USE IN U.S.
SERIES 200 AIR TARGET CHART

I. Policy

TALENT controlled information may be used in the production of the U.S. Series 200 Air Target Chart in accordance with the provisions contained in this Annex.

II. Responsibility

The Senior Intelligence Officer of the agency utilizing TALENT controlled materials in the production of the U.S. Series 200 Air Target Chart will insure full compliance with the procedures outlined herein.

III. Procedures

A. U.S. Series 200 Air Target Charts incorporating TALENT information will conform in format to existing charts prepared from non-TALENT sources.

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C. Charts incorporating TALENT information will be compiled in TALENT secure areas by appropriately cleared personnel.

D. Sanitized compilations may be taken to non-TALENT secure areas for color separation and reproduction provided there is no true attribution to source and they are identified only by chart name or number.

IV. Sanitization Criteria

A. Cartographic Base Chart

All required cartographic detail portrayed on the face of the chart may be derived from TALENT information and depicted by the symbology shown under "LEGENDS" on the Series 200 ATC. Utilization criteria as described in USAF/USN analysis and production specifications, RM-380, "U.S. Air Target Chart - Series 200, May 1962 - May 1964," apply.

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Annex G

SANITIZATION OF TALENT CONTROLLED INFORMATION
FOR USE IN AIR TARGET MOSAICS AND TACTICAL
TARGET ILLUSTRATION CARTOGRAPHIC OVERPRINTS

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see  *Addendum after page 66*

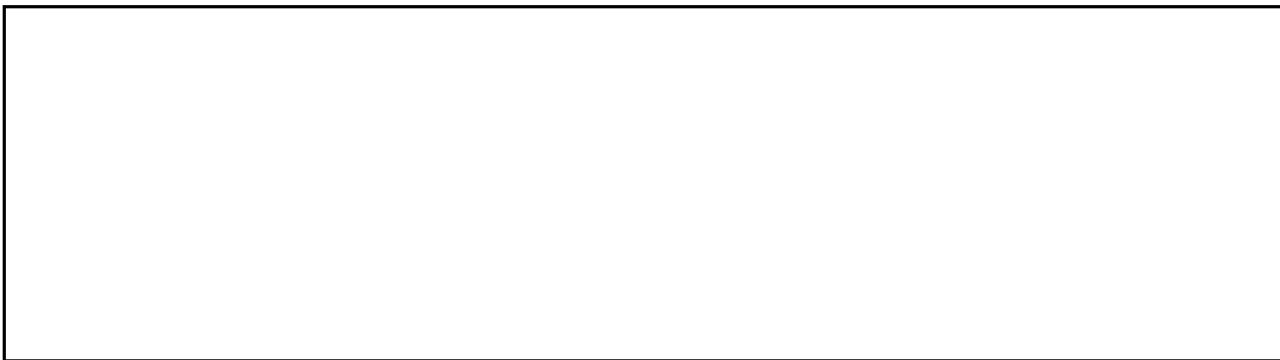
I. Policy

TALENT information may be used in the production of Air Target Mosaics and Tactical Target Illustration cartographic overprints in accordance with the provisions contained in this Annex.

II. Responsibility

The Senior Intelligence Officer of the agency utilizing TALENT controlled materials in the production of Air Target Mosaics and Tactical Target Illustration cartographic overprints will insure full compliance with the procedures outlined herein.

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IV. Procedures

A. TALENT derived photo imagery will not be incorporated in the photo base of ATMs unless specifically approved by the COMOR.

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B. Air Target Mosaics and Tactical Target Illustrations incorporating TALENT information will conform in format to existing materials prepared from non-TALENT sources.

C. These materials will be compiled in such a manner that the blending of TALENT and non-TALENT information, both in amount and quality, will conceal the TALENT source. A uniform density of detail throughout the ATM area will be maintained.

D. Charts incorporating TALENT information will be compiled in TALENT secure areas by appropriately cleared personnel.

E. Sanitized compilations may be taken to non-TALENT secure areas for color separation and reproduction provided they are identified only by ATM name or number.

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